



...A United Voice for the Santa Ana River Watershed

OWOW Steering Committee Members

Ronald W. Sullivan, Convener | SAWPA Commissioner
Thomas P. Evans, SAWPA Commissioner
Shawn Nelson, Orange County Supervisor
Marion Ashley, Riverside County Supervisor
Curt Hagman, San Bernardino County Supervisor
Laura Roughton, Councilmember, City of Jurupa Valley

Jon Harrison, Councilmember, City of Redlands
Jose Solorio, Councilmember, City of Santa Ana
James Hessler, Altman Plants
Garry W. Brown, Orange County Coastkeeper
Linda Ackerman, Regional Water Quality Control Board

REGULAR MEETING OF THE OWOW STEERING COMMITTEE

Thursday, November 16, 2017 – 11:00 a.m.
at SAWPA, 11615 Sterling Avenue, Riverside, CA 92503

AGENDA

- 1. **WELCOME AND INTRODUCTIONS** Tom Evans
- 2. **PUBLIC COMMENTS** Tom Evans
Members of the public may address the Committee on items within the jurisdiction of the Committee; however, no action may be taken on an item not appearing on the agenda unless the action is otherwise authorized by Government Code §54954.2(b).
- 3. **APPROVAL OF MEETING MINUTES: September 28, 2017**
- 4. **BUSINESS ITEMS**
 - A. **Carmel Brown, Chief of DWR Financial Assistance Branch (SC#2017.23)** Mark Norton
Recommendation: Welcome Carmel Brown, Chief of the DWR Financial Assistance Branch, and receive her presentation of Department of Water Resources activity.
 - B. **One Water One Watershed Governance and Process (SC#2017.24)** Larry McKenney
Recommendation: Receive and file.
 - C. **Goals & Objectives Workshop, OWOW Plan Update 2018 (SC#2017.25)** Mike Antos
Recommendation: Conduct a joint workshop with the OWOW Steering Committee and Pillar Chairs to achieve consensus and approval of the OWOW Plan Update 2018 Goals & Objectives Final Draft.



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5. INFORMATIONAL ITEMS

- A. [OWOW Plan Update 2018 Status Report \(SC#2017.26\)](#) Mike Antos
Recommendation: Receive and file.
- B. **Homelessness and Water Symposium No. 2 Status Report** Mike Antos
Recommendation: Receive and file.

6. ADJOURNMENT

PLEASE NOTE:

Americans with Disabilities Act: Meeting rooms are wheelchair accessible. If you require any special disability related accommodations to participate in this meeting, please contact (951) 354-4220 or kberry@sawpa.org. Notification at least 48 hours prior to the meeting will enable staff to make reasonable arrangements to ensure accessibility for this meeting. Requests should specify the nature of the disability and the type of accommodation requested.

Materials related to an item on this agenda submitted to the Commission after distribution of the agenda packet are available for public inspection during normal business hours at the SAWPA office, 11615 Sterling Avenue, Riverside, and available at www.sawpa.org, subject to staff's ability to post documents prior to the meeting.

Declaration of Posting

I, Kelly Berry, Clerk of the Board of the Santa Ana Watershed Project Authority declare that on Thursday, November 9, 2017, a copy of this agenda has been uploaded to the SAWPA website at www.sawpa.org and posted in SAWPA's office at 11615 Sterling Avenue, Riverside, California.

/s/

Kelly Berry, CMC



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| <u>2017 – OWOW Steering Committee Meetings</u> Fourth Thursday of Every Other Month (NOTE: All meetings begin at 11:00 a.m. , unless otherwise noted, and are held at SAWPA.) | |
| January 26, 2017 | March 23, 2017 |
| May 25, 2017 [cancelled] | July 27, 2017 |
| September 28, 2017 | November 16, 2017* |
| Meeting date adjusted due to conflicting holiday. | |

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|---|--------------------|
| <u>2018 – OWOW Steering Committee Meetings</u> Fourth Thursday of Every Other Month (NOTE: All meetings begin at 11:00 a.m. , unless otherwise noted, and are held at SAWPA.) | |
| January 25, 2018 | March 22, 2018 |
| May 24, 2018 | July 26, 2018 |
| September 27, 2018 | November 15, 2018* |
| Meeting date adjusted due to conflicting holiday. | |

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**OWOW STEERING COMMITTEE
REGULAR MEETING MINUTES
SEPTEMBER 28, 2017**

| Committee Members | |
|--|---|
| <u>Santa Ana Watershed Project Authority Representatives</u> | |
| Ronald W. Sullivan, Convener, Eastern Municipal Water District | Present |
| Thomas P. Evans, Western Municipal Water District | Present |
| <u>County Supervisor Representatives</u> | |
| Marion Ashley, Riverside County Board of Supervisors | Absent |
| Shawn Nelson, Orange County Board of Supervisors | Absent |
| Curt Hagman, San Bernardino County Board of Supervisors | Absent |
| <u>County Mayor Representatives</u> | |
| Jon Harrison, Councilmember, City of Redlands | Present |
| Laura Roughton, Councilmember, City of Jurupa Valley | Present |
| Jose Solorio, Councilmember, City of Santa Ana | Present |
| <u>Business Committee Representative</u> | |
| James Hessler, Director of West Coast Operations, Altman Plants | Present |
| <u>Environmental Committee Representative</u> | |
| Garry W. Brown, President, Orange County Coastkeeper | Present |
| <u>Regional Water Quality Control Board Representative</u> | |
| Linda Ackerman, Vice Chair, Santa Ana Regional Water Quality Control Board | Present |
| Others Present | |
| <u>SAWPA COMMISSIONERS:</u> | Gil Navarro, Alternate, San Bernardino Valley Municipal Water District Bruce Whitaker, Alternate, Orange County Water District |
| <u>SAWPA STAFF:</u> | Rich Haller; Larry McKenney; Mark Norton; Dean Unger; Kelly Berry; Sara Villa |

The OWOW Steering Committee meeting was called to order at 11:00 a.m. by Ronald W. Sullivan, Convener, at the Santa Ana Watershed Project Authority, 11615 Sterling Ave., Riverside, California.

1. **WELCOME AND INTRODUCTIONS**
Convener Sullivan welcomed SAWPA General Manager Rich Haller.
2. **PUBLIC COMMENTS**
There were no public comments.



3. APPROVAL OF MEETING MINUTES – July 27, 2017

MOVED, approve the July 27, 2017 meeting minutes.

| | |
|----------------|--|
| Result: | Adopted |
| Motion/Second: | Brown/Evans |
| Ayes: | Ackerman, Brown, Evans, Harrison, Hessler, Roughton, Solorio, Sullivan |
| Nays: | None |
| Abstentions: | None |
| Absent: | Ashley, Hagman, Nelson |

4. BUSINESS ITEMS

A. Proposition 1 Update; Invitation to Chief of DWR Financial Assistance Branch (SC#2017.22)

Mark Norton provided a PowerPoint presentation on the Department of Water Resources (DWR) Proposition (Prop) 1 Integrated Regional Water Management (IRWM) Implementation Funding. Due to recent personnel changes, DWR has delayed by six (6) months release of the draft Prop 1 IRWM Implementation Round 1 Proposal Solicitation Package (PSP) to February 2018. Accordingly, the grant submittal deadline will be pushed back to the fall of 2018. The PSP draft will describe how DWR intends to direct and administer the first of two implementation funding rounds of Prop 1. The first round is anticipated to be approximately \$23,000,000 with possibly an additional amount of \$6,300,000 for projects that benefit disadvantaged communities. Norton referenced the Prop 1 requirements for eligible proposed projects for funding, and listed the proposed four (4) step process: Step 1-Applicant Presentation/Consultation; Step 2-DWR Response; Step 3-Application, and Step 4-Application Evaluation. Norton requested that the Committee direct SAWPA staff to invite Ms. Carmel Brown, Chief of the DWR Financial Assistance Branch to present to the OWOW Steering Committee at a future meeting. This will strengthen the understanding of DWR's approach, and re-introduce Ms. Brown to the OWOW process. The Committee agreed.

B. OWOW Plan Update 2018 Goals & Objectives, Version 4 (SC#2017.17)

Mark Norton provided a PowerPoint presentation on the OWOW Plan Update 2018 Goals and Objectives, Version 4. A brief background of the development of the goals and objectives was provided. It was noted that the goals were not prioritized to reflect a portfolio approach. Future prioritization of projects will occur based on grant funding requirements and project selection criteria. The intent is for Version 4 to be used by the Pillar workgroups as they develop their chapters and recommendations for action for the OWOW Plan Update 2018. A final draft of the OWOW Plan Update 2018 will be released for public comment in the summer of 2018.

Committee Member Roughton questioned why recreation and economic development were not included within Version 4 of the Goals and Objectives. Committee Member Brown expressed concerns regarding DWR's priorities and the recommendations coming from SAWPA and how there seems to be huge discrepancies between the two. DWR is geared towards construction metrics, but how would metrics be provided for an education program? Norton stated that there is a lot of flexibility and the plan should not be oriented towards the Prop 1 Grant, and he referenced a quote within the IRWM Plan: *"The Regional Water Management groups are cautioned that the project review process contained in the plan should not contain any specific grant program related selection criteria"*.

Marilyn Thoms, Division Manager for Watershed Management, Orange County Water District; spoke on behalf of the Orange County Stakeholders and referenced a letter dated September 27, 2017, a copy of which was provided to the OWOW Steering Committee and members of the



public. The letter included questions and concerns pertaining to Version 4 of the Goals and Objectives. Convener Sullivan referenced the six goals and objectives (Page 17 in the agenda packet) and noted that more definition and collaboration are needed, and he feels that they are not ready to be adopted. Several Committee members expressed a desire to ensure the plan goals remain connected to water resources, even if broad collaboration produces other social benefits. Discussion ensued and Committee Member Evans suggested that there be collaboration in relocating the homeless out of the river to provide housing, reduce pollution, and improve water quality. Committee Member Brown expressed a desire for consistency and that he would like another opportunity to collaborate and bring the goals and objectives back for further discussion. Committee Member Solorio referenced the July 27, 2017 meeting minutes where there was discussion on how to enhance the beneficial and recreational use with an educational component, as well as economic development. It was noted that the Goals and Objectives Version 4 are too broad and the Committee should work to narrow them down. Committee Member Harrison recommended combining some of them to strengthen with a fundamental purpose. Larry McKenney suggested having a workshop to provide an opportunity for more detailed discussion and collaboration among the Steering Committee Members and Pillar chairs. Committee Member Roughton concurred. Rich Haller advised he will work with SAWPA staff and make the revisions to the Goals and Objectives and address the economic development, recreation and implementation, then bring this back to the OWOW Steering Committee at the next meeting. Committee Member Roughton suggested clarification on the objective *“Develop regional consensus for compassionate community identification”*.

C. Allocation for Second Homelessness Symposium (SC#2017.18)

Mark Norton provided a PowerPoint presentation on the Disadvantaged Community Involvement (DCI) Program Homelessness and Water Symposium No. 2. A brief background was provided on the Homelessness Symposium No. 1, co-sponsored by SAWPA in June 2017. SAWPA will seek to sponsor a second symposium in partnership with an Orange County city, and have panels to discuss how water managers can best support efforts to improve water quality by alleviating homelessness in the river. Norton noted that the Homelessness Symposium is funded by the \$20,000 budgeted within the DCI Program Grant; \$14,000 was spent for Symposium No. 1, and the remaining \$6,000 will be allocated to fund Symposium No. 2. It is recommended that the OWOW Steering Committee approve the allocation of \$6,000 from within the Project Development funding of DCI program to support a second Homelessness Symposium.

Committee Member Solorio suggested collaborating with the cities of Santa Ana and Anaheim, and requested a copy of the overall grant so he could understand the amount and purpose of the funding allocations for the DCI Program. Committee Member Hessler questioned how the second symposium will be structured differently in order to maximize tangible results versus only having discussions. Larry McKenney noted that this grant funding is specifically for fostering discussions and processing an action plan, and future phases will be to implement the action plan. Committee Member Roughton attended the first symposium, which was worthwhile and informative, and voiced support of a second symposium. Alternate SAWPA Commissioner Gil Navarro stated that he is working together with Eve Carol, a representative from ACLU and they are collaborating in developing a dialogue regarding the impacts to our watershed due to the homeless. Committee Member Solorio suggested identifying all the environmental impacts to the Santa Ana River in the watershed; for instance trash, human waste, hypodermic needles, and chlorine. There are some assets that need to be protected such as the bike trail, the recreational beneficial uses, and creeks and channels that are related tributaries where there is negative impact as well. Discussion ensued regarding having a comprehensive plan versus holding a second symposium only to discuss and spend the \$6,000. Committee Member Evans suggested



doing a pilot project. Larry McKenney noted that the key to this program is to develop proposed actions with input and involvement of representatives of disadvantaged communities.

MOVED, approve the allocation of \$6,000 from within the Project Development funding of the Disadvantaged Community Involvement Program to support a second Homelessness Symposium.

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|----------------|---|
| Result: | Adopted |
| Motion/Second: | Evans/Ackerman |
| Ayes: | Ackerman, Evans, Harrison, Hessler, Roughton, Solorio, Sullivan |
| Nays: | None |
| Abstentions: | Brown |
| Absent: | Ashley, Hagman, Nelson |

Committee Member Evans left the meeting at 12:24 p.m., and did not return.

5. WORKSHOP

A. OWOW Call for Projects Preview (SC#2017.19)

Mark Norton provided a PowerPoint presentation and reviewed for discussion the OWOW Call for Projects two-step process and questions for the Steering Committee members regarding the level of benefits of projects being included in the OWOW Plan Update 2018 (agenda packet pages 23-24). Committee Member Roughton concurred on the two-step submittal process, though expressed concern on the weighting of the scoring process, and suggested having a checklist for the project selection criteria. Norton noted that the next steps are to conduct a Call for Projects in early 2018 to be included in OWOW Plan Update 2018; review a preliminary project selection criteria for Prop 1; review the critical needs and the types of project that may be eligible for Prop 1 IRWM First Round and Finalize project selection criteria; and, request project proponents who wish to compete for Prop 1 Round 1 to supply necessary information.

6. INFORMATIONAL ITEMS

A. Disadvantaged Communities Involvement Program Update (SC#2017.20)

Mark Norton provided an oral update of the DCI Program schedule and budget. Committee Member Solorio requested a copy of the DCI Program scope of work. Discussion ensued and Norton noted he would bring forth a more detailed budget at the next scheduled meeting.

7. ADJOURNMENT

The meeting came to a close at 1:00 p.m.

APPROVED: November 16, 2017

Thomas P. Evans, Convener

Attest:

Kelly Berry, CMC, Clerk of the Board

OWOW STEERING COMMITTEE MEMORANDUM NO. 2017.23

DATE: November 16, 2017

TO: OWOW Steering Committee

SUBJECT: Carmel Brown, Chief of DWR Financial Assistance Branch

PREPARED BY: Mark Norton, Water Resources and Planning Manager

RECOMMENDATION

It is recommended that the OWOW Steering Committee welcome Carmel Brown to the meeting, and receive her presentation of Department of Water Resources activity, and engage with questions and dialog.

DESCRIPTION

On behalf and at the request of the OWOW Steering Committee, SAWPA staff invited Carmel Brown, the new Chief of the Department of Water Resources Financial Assistance Branch to attend and present to the OWOW Steering Committee. Her job duties include oversight of the State of California Department of Water Resources Integrated Regional Water Management Program (IRWM), including implementation, planning and Disadvantaged Community Involvement program grants.

SAWPA now is administering the distribution and use of IRWM grants from Proposition 84, all four rounds, and is conducting the work of two Proposition 1 grants, one for the OWOW Plan Update 2018 and one for the Disadvantaged Communities Involvement Program. In the coming years an additional \$50 million (approximately) will be available for the Santa Ana River Watershed for projects and programs meeting the goals of the OWOW Plan Update 2018 and Proposition 1.

BACKGROUND

Ms. Brown joined the Department's executive team four years ago, bringing over 25 years of diverse experience in water resources including strategic planning, policy and program development, regulatory compliance, grant writing and training. Before joining DWR, Carmel's work primarily focused on providing watershed and integrated water management services to local government agencies, water purveyors, environmental organizations and watershed groups in California and Oregon.

As an Executive Policy Advisor at DWR, Carmel helped the Executive Division and managers across the Department strategize, plan and coordinate program activities, measure and track outcomes, and demonstrate value for public resource expenditures. She has worked with DWR's Community and Tribal Liaison, Legislative Director and grant program managers to identify and implement program improvements to better meet the needs of underrepresented communities.

Ms. Brown received her Bachelor of Science degree in Civil Engineering from California State Polytechnic University, San Luis Obispo, and is a registered Civil Engineer in California.

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OWOW STEERING COMMITTEE MEMORANDUM NO. 2017.24

DATE: November 16, 2017

TO: OWOW Steering Committee

SUBJECT: One Water One Watershed Governance and Process

PREPARED BY: Larry McKenney, Executive Counsel

RECOMMENDATION

It is recommended that the OWOW Steering Committee receive and file this presentation.

SUMMARY

This item comes at the request of OWOW Convener Sullivan. The presentation will address the governance model for OWOW as approved by the SAWPA Commission and the Department of Water Resources. Additionally, the presentation will describe how the IRWM governance process developed at SAWPA, and how it has functioned during the most recent rounds of IRWM grant funding. This review is timely both because of member turnover on the OWOW Steering Committee and to clarify the Steering Committee's role in the current OWOW Plan Update 2018 and the forthcoming rounds of Proposition 1 funding.

DISCUSSION

The SAWPA Commission adopted the OWOW governance structure, and the most current (amended 2013) version is attached to this memorandum. The governance document recognizes SAWPA's ongoing responsibility for the administration of the OWOW process. It establishes an OWOW Steering Committee of eleven members by category, with some members chosen by SAWPA and some members chosen by other bodies. The Steering Committee is a legislative body for purposes of compliance with the Brown Act. The OWOW Steering Committee is given two tasks.

First, the Steering Committee is responsible for developing the OWOW Plan. This includes Plan updates and revisions. The Plan is to describe how projects to implement the Plan will be prioritized. The SAWPA Commission is responsible for reviewing the Plan for compliance with applicable laws and guidelines.

Second, as funding opportunities arise to implement OWOW, the Steering Committee is to develop a programmatic portfolio of projects specific to the funding opportunity. In doing this, the Steering Committee is responsible for the development and implementation of project selection criteria. The Steering Committee submits the updated Plan and the portfolio of projects to the SAWPA Commission, which reviews it for compliance with laws and regulations, and for conformance with the intent of the specific funding mechanism.

The governance structure also includes the Pillars, which are workgroups of volunteer stakeholders organized around various water resource fields, who are advisory to the SAWPA staff throughout the OWOW process.

The governance policy specifies that all meetings and discussions regarding OWOW and project selection by the Commission and the OWOW Steering Committee will be in open, public meetings so that stakeholders may observe and comment. With regard to project prioritization, the Steering Committee is asked to integrate regional water management goals and objectives for the region.

SAWPA has been a leader in the development of the IRWM process that is now a statewide DWR program. SAWPA was originally created in 1968 to perform regional water resources planning for the Santa Ana River watershed. During its first thirty years, SAWPA refined its regional approach, culminating in the inclusion in the 2000 water bond, Proposition 13, of approximately \$270 million for water projects in this watershed to implement an integrated plan. This model was subsequently adopted by the State in Proposition 50, and IRWM grants were used to incentivize the formation of IRWM groups throughout the state.

By statute, California has established standards for IRWM groups and for IRWM plans. Subsequent State water bonds have included grant funding or planning coordination requirements for IRWM plan implementation.

SAWPA's traditional governance as a water agency joint powers authority became a subject of scrutiny after Proposition 13. The SAWPA Commission worked to improve its transparency to ensure the integrity of its administration of the Proposition 13 funds. When Proposition 50's IRWM grant funds became available, some stakeholders in the watershed expressed concern because of SAWPA's allocation of grant funds principally to its member agencies' projects. The creation of the OWOW process, and the adoption of the OWOW governance structure, was the answer to those concerns.

As the IRWM program was taking shape statewide, DWR created a process for certifying IRWM groups to make them eligible to apply for grant funds. This process is called the Regional Acceptance Process (RAP). In the OWOW Plan itself, in its RAP application, and in each grant application for each round of funding, SAWPA has included information about the OWOW governance structure, and the State has approved the Plan and each of the other submittals.

SAWPA remains the legal entity that contracts with DWR for IRWM grants and is responsible for administering the grant funds and achieving the contracted benefits. In this role, SAWPA is subject to audit by the State Department of Finance.

Attachment:

1. Santa Ana IRWMP "One Water One Watershed" Governance, Revised: January 15, 2013



Santa Ana IRWMP “One Water One Watershed” Governance Revised: January 15, 2013

In developing the One Water One Watershed (OWOW) Integrated Regional Water Management IRWM Plan (the Plan) for the Santa Ana River, unlike other integrated regional water management planning approaches, every effort has been made to allow the key discussions of major water resource issues, concerns, problems, goals and objectives and potential solutions to originate and be first fully vetted at the stakeholder level – the stakeholders being the local agencies, organizations, and other interested parties within the Santa Ana River Watershed Region. By expanding the involvement and collaboration to the on-the-ground level, greater buy-in and support were expected and realized for this planning development process. Consequently, if one were to ask where the governance originates for the Santa Ana River Watershed Region OWOW process, we believe the identification of issues starts from the grass-roots level, the foundation of a decentralized and collaborative “big tent” approach.

SAWPA Commission

The Santa Ana Watershed Project Authority Commission (the Commission) and SAWPA staff shall be responsible for all administrative oversight for the Plan, and for coordinating all on-going administrative responsibilities associated with its implementation including arranging for meetings of the OWOW Steering Committee, preparing agendas, taking and distributing minutes of the meetings and when directed by the SAWPA General Manager, preparing staff reports, and other related duties. The Commission shall review the Plan for compliance with applicable laws and guidelines. In the event that no issues or inconsistencies with the Plan or project selection process are detected, the Commission shall approve the Plan and the Project Prioritization as submitted by the Steering Committee. Should the Commission determine that the Plan or a specific selected portfolio of projects fails to meet applicable laws and guidelines, it will refer the Plan back to the Steering Committee for further revision and subsequent re-submittal to the Commission for reconsideration and ratification.

OWOW Steering Committee

The OWOW Steering Committee shall be constituted of eleven (11) members from the three counties (Orange County, Riverside and San Bernardino) that are within the Santa Ana River Watershed regional planning area. The Steering Committee members shall serve terms of four (4) years with staggered end dates, as described below. The following describes the composition of the Steering Committee:

- One (1) Supervisor from Orange County;
- One (1) Supervisor from Riverside County;
- One (1) Supervisor from San Bernardino County;
- One (1) Mayor or City Council Member from a City within the Region within Orange County;
- One (1) Mayor or City Council Member from a City within the Region within Riverside County;
- One (1) Mayor or City Council Member from a City within the Region within San Bernardino County;
- Two (2) SAWPA Commission representatives shall be selected by the SAWPA Commission,
- One (1) member of the business community,
- One (1) member of the environmental community, and;
- One (1) member of the Regional Water Quality Control Board.

The SAWPA Commission selected and convened the initial Steering Committee members in coordination with the governmental and non-governmental entities being represented on the Steering Committee.

Steering Committee members may be appointed for multiple terms. *A seated member who loses the status upon which membership on the Steering Committee is based (e.g. leaving an elected office) will continue as a member of the Steering Committee through the balance of that Steering Committee term, or until such time that the entity that selected him or her selects a new representative.* Steering Committee members are selected as follows:

- SAWPA Commission representatives shall be selected by the SAWPA Commission.
- County Supervisors shall be selected by their respective boards
- City representatives shall be selected by a majority vote of the Council of Governments in the respective county:
 - Western Riverside County Council of Governments [WRCOG] – Riverside County;
 - San Bernardino Association of Governments [SANBAG] – San Bernardino County; and
 - Orange County Council of Governments [OCCOG] – Orange County.
- Business and environmental community representatives shall be selected by a majority vote of the eight (8) governmental representatives on the Steering Committee based on an application process conducted during a public meeting.
- The Regional Water Quality Control Board representative is selected by the Santa Ana Regional Water Quality Control Board.

The Steering Committee shall be responsible for the development of the Plan. This includes receiving input from staff of their respective agencies as well as the SAWPA staff, providing direction for the development and long-term maintenance of the Plan, and development of a project prioritization process. The Steering Committee may make recommendations to the SAWPA Commission on proposed amendments to this governance document. Any such proposed amendments shall not take effect unless approved by the SAWPA Commission.

Meetings of the Steering Committee shall be scheduled at a regular time and place with an agenda posted prior to the meeting consistent with the Ralph M. Brown Act. The Steering Committee shall meet as needed with a minimum of at least an annual meeting. Minutes of the meetings shall be kept by SAWPA staff and posted on the OWOW website. Special meetings may be called and are subject to the provisions of the Ralph M. Brown Act.

In implementing the Steering Committee’s Goals and Objectives, the Steering Committee will:

- 1) Acknowledge that water resources of the Santa Ana River Watershed Region should be put to maximum beneficial use and that water waste must be prevented;
- 2) Acknowledge water as a public resource and respect existing agreements governing the water resources of the Santa Ana River Watershed Region;
- 3) Seek regional solutions for regional problems;
- 4) Encourage collaboration across boundaries and between multiple parties in project development; and

- 5) Consider sub-regional plans and planning efforts.

SAWPA Administration

The other arm to the governance of the OWOW process includes a management function conducted by the SAWPA staff. As the regional water agency for the Santa Ana River Watershed Region, SAWPA has had a long history of supporting regional collaborative efforts of this kind. As with previous IRWMP efforts for the Santa Ana River Watershed Region, SAWPA serves as support in providing administrative and facilitative assistance to the Steering Committee for the overall OWOW Plan development. In addition, SAWPA provides decision tools to assist the Steering Committee in decision-making processes, and performs significant public outreach and education about the integrated planning approach for the Santa Ana River Watershed Region.

As funding opportunities arise to implement OWOW, the Steering Committee will provide to the Commission an updated Plan and programmatic portfolio of projects specific to the funding opportunity. As noted above, the Commission will review the Plan and programmatic project portfolio to ensure that these fulfill the intent and requirements of the specific funding mechanism, any legislation authorizing the funding, all legal requirements as defined by the funding administrative agency and equitable application of the benefits of the project portfolio across the entire region. Review of these items will be conducted by the Commission in a public meeting open to all interested stakeholders. It is understood that the Steering Committee will be responsible for the development and implementation of the project selection criteria.

Pillars

In order to manage the technical and planning work, the stakeholders are organized into separate workgroups or pillars centered around specific water resource management areas, issues, or concepts. They are identified and named by, and may be dissolved by, the Steering Committee. The Pillars support and assist SAWPA staff by, for example, offering creative ideas, conducting brainstorming, vetting ideas, assisting with regional coordination, assisting with outreach efforts, gathering or reviewing data or information, or developing or reviewing analysis. Each pillar consists of approximately 10 to 60 volunteers, depending on the topic and interest level. The volunteers include participants from local agencies, special districts, non-profit organizations, university officials, Native American Tribes, and private citizens.

Each pillar is led by a volunteer Co-Chairs with expertise in that specific aspect of water resources. The Pillar Co-Chairs are responsible for organizing, leading, and facilitating the workgroup process. The Pillar Co-Chairs are appointed as needed by the Steering Committee. No limits are placed on the duration someone may hold the position. A Pillar Co-Chair may only hold one chair position at a time.

Another role of the Pillar Co-Chairs is to provide support and input for SAWPA staff as they make recommendations to the Steering Committee about the Steering Committee OWOW goals and objectives. As technical experts in various water resource fields, the Pillar Co-Chairs provide important feedback to the Steering Committee. The Pillar Co-Chairs periodically meet and act, in collaboration with SAWPA staff, as a technical management committee for reviewing and making recommendations to the Steering Committee and to the Commission relative to implementation of the

Plan and development of specific proposals for funding. The Pillar Co-Chairs also will support SAWPA staff as a technical management committee to provide oversight for OWOW projects.

Pillar work product development is a consensus process. Where there is disagreement on specific recommendations, the Steering Committee will provide guidance. Pillar groups will be added or subtracted based on the goals and objectives of the Steering Committee.

Pillar Co-Chairs, with assistance from SAWPA staff, are responsible for maintaining a notification list of interested stakeholders and notifying them of meetings. SAWPA staff will provide lists of interested stakeholders to Pillar Co-Chairs; however, Pillar Co-Chairs will post notifications. Pillar committee meetings shall be open to all interested parties.

Project Prioritization Development and Modification

Project prioritization for specific grant applications shall be established and maintained by the Steering Committee in coordination and with support from SAWPA staff. Stakeholders shall be allowed to comment on the development and maintenance of the project prioritization process. In addition, the Steering Committee’s role in project prioritization development and modification is to integrate regional water management goals and objectives for the region, to act as the oversight body that performs strategic decision making, crafts and adopts programmatic suites of project recommendations, and provides program advocacy necessary to optimize water resource protection for all.

AGREED TO:

SAWPA COMMISSION



Chair

January 15, 2013
Dated

OWOW STEERING COMMITTEE



Convener

September 27, 2012
Dated

APPROVED:

9-27-12 OWOW Steering Committee

1-15-13 SAWPA Commission

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OWOW STEERING COMMITTEE MEMORANDUM NO. 2017.25

DATE: November 16, 2017

TO: OWOW Steering Committee

SUBJECT: Goals & Objectives Workshop, OWOW Plan Update 2018

PREPARED BY: Mike Antos, Senior Watershed Manager

RECOMMENDATION

It is recommended that the OWOW Steering Committee conduct a joint workshop with the Committee and Pillar Chairs to achieve consensus and approval of the OWOW Plan Update 2018 Goals & Objectives Final Draft.

DISCUSSION

Version 5 of the OWOW Plan Update 2018 Goals and Objectives were developed over the past months. Starting with the OWOW 2.0 Plan goals, stakeholders gathered to brainstorm the update. This first effort was brought to the OWOW conference in May, where other stakeholders provided input. Following that, both the Pillar workgroups and the Steering Committee provided input, culminating in the current attached draft 5 of the Goals & Objectives.

The OWOW Plan Update 2018 must be responsive to the earlier work of the Santa Ana River Watershed stakeholders who produced OWOW Plan and the OWOW 2.0 Plan, as well as Department of Water Resources' 2016 IRWM Plan Standards and the Resource Management Strategies (RMS) laid out in the California Water Plan Update 2013. A high-level summary of the Standards, and a list of the RMS are also attached to this memo, along with the table comparing the OWOW, OWOW 2.0, and OWOW Plan Update 2018 goals.

The Goals & Objectives, once in Final Draft, will support the writing of the plan. All aspects of the plan, including the Goals & Objectives, will remain in draft status until approved by the OWOW Steering Committee, the SAWPA Commission, and ultimately Department of Water Resources, later in 2018.

It is important that the Goals & Objectives discussions be settled in the form of a Final Draft for the benefit of the stakeholder groups who are currently writing sections of the OWOW Plan Update 2018. They will be responsive to the Final Draft in their recommended management and policy strategies. The outline that each Pillar is following for their chapter is also attached, for reference.

Attachments:

1. OWOW Plan Update 2018 Goals & Objectives v5 (annotated to show changes from v4)
2. 2016 Plan Standards Table and CA Water Plan 2013 Resource Management Strategies
3. Comparison table of Goals & Objectives for 2018 Plan and OWOW 2.0 Plan
4. OWOW Plan Update 2018 Pillar Chapter Outline

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The One Water One Watershed Plan Update 2018 describes how collaborative watershed planning, water and land management, and project implementation supports improved sustainability, resilience, and economic prosperity throughout the Santa Ana River Watershed through 2040.

Comment [MAA1]: Requested by Steering Committee member to be added.

The six goals¹ of the OWOW Plan Update 2018 are to...

Achieve resilient water resources through innovation and optimization.

Objectives:

- Increase the reuse of water
- Innovate to increase water-use efficiency and conservation
- Manage precipitation as a valuable watershed resource
- Reduce carbon emissions from water resources management
- Safely strengthen links between flood protection and water conservation
- Sustainably manage groundwater basins

Comment [MAA2]: Softened from "Diminish"

Educate and build trust between people and organizations.

Objectives:

- Adopt policies strengthening transparency in water management decision-making
- Collaborate with educators to broaden youth knowledge about water
- Develop strong ongoing consultation and partnership with Native American tribes
- Ensure conservation is a way of life in the Santa Ana River Watershed
- Innovate communication strategies for diverse communities
- Maintain and grow watershed and sub-watershed collaborative water management efforts

Engage with members of disadvantaged communities to diminish environmental injustices.

Comment [MAA3]: Softened from "eliminate"

Objectives:

- Adopt best-practices for environmental justice action throughout water management
- Analyze and confront unequal community vulnerabilities to climate impacts
- Ensure community voices help identify strengths and needs
- Strive to include community cultural values in watershed management decision-making
- Support broad-based collaboratives alleviating homelessness

Comment [MAA4]: One objective deleted for clarity "Develop regional consensus for compassionate community identification"

Comment [MAA5]: Added

Comment [MAA6]: Strengthened from "Support community voices to..."

Comment [MAA7]: Softened from "Ensure community cultural values influence..."

¹ The goals, and each goal's objectives, are listed alphabetically because OWOW Plan Update 2018 considers each to be without specific prioritization.

Ensure high quality water for all people and the environment.

Objectives:

- Achieve and maintain salt balance in the watershed
- Ensure every human being in the watershed has safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes
- Protect and improve source water quality
- Protect beneficial uses and attain water quality standards in freshwater and marine environments
- Reduce water systems vulnerability to climate impacts
- Support alignment of regulatory action with watershed goals

Improve data integration, tracking and reporting to strengthen decision-making.

Objectives:

- Apply new technologies to maintain and enhance transparency and efficiency
- Collaborate to produce regular publicly-accessible watershed health reports
- Develop standard data formats and data fields for comparative analyses
- Increase appropriate access to data for decision-makers, managers, and the public
- Reduce redundancy in data collection in overlapping programs
- Streamline regulatory reporting requirements

Preserve and enhance recreational landscapes, open space, habitat, and natural hydrologic function.

Objectives:

- Conduct regional effort to remove and manage invasive species
- Include ecosystem function in new development planning and construction
- Preserve and restore beneficial hydrologic function of streams, arroyos, water bodies, and the coastal zone
- Protect and restore wildlife corridors and habitat connectivity
- Protect endangered and threatened species, and species of special concern
- Support healthy watershed policies with local land use authority

Comment [MAA8]: Added



One Water One Watershed Plan Update 2018
This handout was distributed November 16, 2017

2016 IRWM Plan Standards

Governance
Region Description
Objectives
Resource Management Strategies
Integration
Project Review Process
Impact and Benefit
Plan Performance and Monitoring

Data Management
Finance
Technical Analysis
Relation to Local Water Planning
Relation to Local Land Use Planning
Stakeholder Involvement
Coordination
Climate Change

California Water Plan Update 2013 – Resource Management Strategies

Agricultural Lands Stewardship
Agricultural Water Use Efficiency
Conjunctive Management and Groundwater Storage
Conveyance – Delta
Conveyance – Regional/local
Crop Idling for Water Transfers
Irrigated Land Retirement
Desalination
Drinking Water Treatment and Distribution
Economic Incentives (Loans, Grants and Water Pricing)
Ecosystem Restoration
Flood Risk Management
Forest Management
Groundwater Remediation/Aquifer Remediation
Land Use Planning and Management

Matching Quality to Use
Outreach and Engagement*
Pollution Prevention
Precipitation Enhancement
Recharge Area Protection
Recycled Municipal Water
Salt and Salinity Management
Sediment Management*
Surface Storage – CALFED
Surface Storage – Regional/local
System Reoperation
Urban Runoff Management
Urban Water Use Efficiency
Water and Culture*
Water Transfers
Water-Dependent Recreation
Watershed Management

* signifies a new RMS for the CA Water Plan Update 2013



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OWOW Goal Comparison / Matching

| OWOW 1.0 Goals | OWOW 2.0 Goals | OWOW Plan Update 2018 Goals |
|--|--|--|
| Improve Regional Integration and Coordination | Accomplish effective, equitable and collaborative integrated watershed management | Educate and build trust between people and organizations |
| Provide Reliable Water Supply | Maintain Reliable and Resilient Water Supplies and Reduce Dependency on Imported Water | Achieve resilient water resources through innovation and optimization |
| Promote Sustainable Water Solutions | | |
| Manage Rainfall as a Resource | | |
| Preserve Open Space and Recreational Opportunities | Manage at the watershed scale for preservation and enhancement of the natural hydrology to benefit human and natural communities | Preserve and enhance ecosystems for open space, habitat, and natural hydrologic function |
| Preserve and Enhance the Environment | Preserve and enhance the ecosystem services provided by open space and habitat within the watershed | |
| Ensure High Quality Water for All Users | Protect beneficial uses to ensure high quality water for human and natural communities | Ensure high quality water for all people and the environment |
| Maintain Quality of Life | | Engage with members of disadvantaged communities to eliminate environmental injustices |
| | | Improve data integration, tracking and reporting to strengthen decision-making |
| Provide Economically Effective Solutions | | |

OWOW Plan Update 2018

Individual Pillar Chapter Outline



General Guidance: This outline will assure multiple chapters of the OWOW Plan Update 2018 to be similar in their format, and therefore more readable and integrated. In the past implementation grantees that are required to adopt the plan struggle to review and assure their adoption, and this outline will also assist that process.

State of California 2016 IRWM Plan Standards: A majority of the OWOW 2.0¹ Plan remains compliant, valid and can be used as the starting point for this review and update. Each Pillar has access to several documents created by SAWPA staff that outline the 2016 Standards and map how OWOW 2.0 complies, and what items need to be updated or added during this Update.

Pillar Chapter Outline:

1. Pillar Links to the Goals of OWOW Plan

Provide an introduction to the focus of the Pillar and how that relates to the goals of the OWOW Plan². How do the goals reflect aspects of the Pillar focus, and how can improvement in the focus area help attain these goals? This section is not about program- or project-specific interventions (see next section).

2. Recommended Management Strategies

This is the conclusion of your work, right up front in the chapter. Here, describe the management strategies that can be undertaken to move towards the goals from within your focus area. For instance, the Disadvantaged and Tribal Communities Pillar may suggest multi-lingual education and engagement programs about water conservation.

This section should not include specific projects; rather, it must describe the types of projects and programs that would create progress towards the goals of OWOW. In this way it becomes a reference for project proponents who are later submitting for implementation grants.

a. Recommended Policy Strategies

If your Pillar sees need for policy change at the local, regional or state scale, these recommendations can be included here. Because this plan must be adopted by many parties, this section cannot focus on specific bills or laws. Rather, it should be a general discussion of policy concepts. For instance, the Disadvantaged and Tribal Communities Pillar could recommend that elected bodies at water agencies assure that some of their public meetings are held during non-working hours so more community members have access. This section can be omitted if no policy recommendations are produced through your work.

3. Basis for Recommendations

In this section is your backup for the recommendations – what studies did you consult, what type of agencies, non-profits, firms and if the general public provided input, what type of analysis did you do,

¹ Full 2014 OWOW 2.0 Plan: <http://www.sawpa.org/owow-2-0-plan-2/>

² Goals from 2014 OWOW 2.0 Plan: http://www.sawpa.org/wp-content/uploads/2014/01/4.2-Goals-and-Objectives_FINAL.pdf

OWOW Plan Update 2018

Individual Pillar Chapter Outline



have other entities adopted the policy/programmatic recommendations successfully, what are the current conditions/history in this watershed that make these recommendations a good fit for this region, etc.

Create sub-sections as appropriate – you may want to explain in detail an individual model, study, or case study from another watershed you are relying on for your recommendations.

4. Integration

This section reflects how the work of your Pillar is in contact with the work of other Pillars, describing synergies. In addition, any planning or authorities that are relevant but not currently involved with your work should be highlighted. For example, the Disadvantaged and Tribal Communities Pillar will discuss the role of the new Environmental Justice Elements that are being included in General Plan Updates.

5. Other Sections

Include additional sections if required by the DWR Proposition 1 Integrated Regional Water Management Plan Guidelines or if the Pillar group determines appropriate.

6. Chapter Contributors

List the name and organization of Pillar chapter contributors using the following two column table:

| Contributor | Organization |
|-----------------------|------------------|
| Jane Gonzalez (chair) | Water Agency X |
| John Smith | Member of Public |

Brevity: A goal for OWOW Plan Update 2018 is to remove some of the redundancy that appears in the subchapters of OWOW 2.0. Several exercises will be undertaken to facilitate this process. As the Pillars complete any new writing, or editing old, please work to strike or economize sections that can be made more brief without compromising the content.

In OWOW 2.0 each subchapter had at least some committed to writing up current events, which led to duplication between subchapters. For OWOW Plan Update 2018 SAWPA will include a section in one of the general chapters that describes the overview “current events”, for instance, the drought over the past years, changes in the economy, etc. Each Pillar is encouraged to provide notes or other material they think will make that general description better.

Style / References:

The goal is to have uniformity across the Plan using the Chicago Style Guide for references and other items of formatting. Please work with these as much as possible to minimize the final edit time.³

³ Chicago Style: http://www.chicagomanualofstyle.org/tools_citationguide.html



OWOW STEERING COMMITTEE MEMORANDUM NO. 2017.26

DATE: November 16, 2017

TO: OWOW Steering Committee

SUBJECT: OWOW Plan Update 2018 Status

PREPARED BY: Mike Antos, Senior Watershed Manager

RECOMMENDATION

It is recommended that the OWOW Steering Committee receive and file this status report of the OWOW Plan Update 2018

DESCRIPTION

The OWOW Plan Update 2018 is being conducted by the OWOW Pillars, ten stakeholder workgroups chaired by volunteer stakeholders (among them the member agency GMs), facilitated by the SAWPA Planning Department. Each Pillar is working separately, together in small groups as-needed, and every-other month together at one Pillar Integration Meeting. These Integration meetings are advertised to our OWOW list, which consists of over 3,000 stakeholders in the watershed.

In August, the Pillar Integration Meeting the gathered Pillars and stakeholders heard brief updates from the Pillars, and then held a workshop to populate a watershed map with project concepts. Using stickers, participants listed projects and project ideas that are needed in the watershed. This information is now being digitized, and additional projects can be collected online from those who could not make the meeting. Using this tool, stakeholders can begin to see how their ideas may align with the ideas of others.

Also in August, the Pillar Chairs & delegates gathered to discuss project concepts and the process by-which the Pillar chapters can support the inclusion of projects and programs in the OWOW Plan, and prep for a strong application from the watershed when Department of Water Resources releases the first round of Prop 1 IRWM grant funding. We have learned that DWR has delayed the expected release date of their draft Project Solicitation Package to February and the final in April or May, with proposals due in summer and awards in late Fall of 2018. This is a delay of about five months from their previous estimate.

In September, this two-pronged effort continued with the Pillars and watershed stakeholders to ensure that 1) progress continues to be made in updating the OWOW 2018 Plan to complete by the Fall of 2018 and 2) watershed stakeholders are encouraged to collaborate in preparing and developing projects that meet the goals and objectives of the OWOW Plan and are eligible for Prop 1 IRWM Round 1 grant funding. The progress of this work has been discussed with the OWOW Steering Committee and with regular memos and reports to the SAWPA Commission.

The Plan drafting timeline has two upcoming dates worth mentioning. At the end of December SAWPA has requested all Pillars provide a rough draft of their chapter update. At the end of April, 2018, the final draft of each chapter written by Pillars will be submitted. Also in April the remaining material, that is not drafted by a specific Pillar, will be ready.

Below are specific updates from the ten Pillars, in alphabetical order for work completed in August and September:

Beneficial Use Assurance

The Pillar Delegate, Greg Woodside conducted no meetings in August or September. The group plans on discussing potential sources of data and work tasks to be completed to address the chapter update.

Climate Change Response

This pillar did not meet during August or September. SAWPA staff attended a workshop with the Department of Water Resources climate staff, where DWR's expectations under the 2016 IRWM Plan Standards were reiterated, and additional resources were made available for our work to meet those standards. An agreement with the US Bureau of Reclamation is also being developed to receive their assistance in updating and extending the vital work they provided in the OWOW 2.0 Plan.

Land Use and Water Planning

The Pillar had its third meeting on August 24, focusing on developing conceptual projects that benefit multiple partners in the Santa Ana River Watershed and implement the One Water One Watershed Plan. These projects include arroyo preservation/delineation and improving funding mechanisms to support protecting agricultural land and appropriate open-space in perpetuity.

The Pillar had its fourth meeting on September 20th. New focus areas at the September 20th meeting include an analysis of land uses within the watershed, focuses on disaster resiliency from a water and land use perspective, urban-wildlands interfaces, and the types of metrics related to land use and water planning. The group's next meeting on October 25 will focus on the process of identifying a final list of goals as well as both management and policy strategies (to accomplish the goals) in order to create an introduction to the updated Land Use and Water Planning Pillar chapter that follows the template outline provided by SAWPA.

Data Management & Monitoring

This pillar held its kick-off meeting on August 28, where a collection of new OWOW participants gathered to develop project and policy recommendations related to watershed-scale data management and monitoring. It did not meet in September.

Disadvantaged and Tribal Communities

This Pillar met on August 25 to review the status of the two draft chapters. With concurrence from meeting participants, the outlines were “locked” so that the multiple contributing authors can get to work writing.

The September 25 meeting centered on strengthening the processes being used by the workgroup members to collaboratively edit the two chapters. Those working on the disadvantaged community chapter decided to move their work into a Google Document, where the more than fifteen people who are writing can better contribute and see other contributions. Those working on the tribal communities chapter shared their progress on setting up consultation meetings to engage members of tribes in the framework and content of the chapter. This pillar meets regularly on the fourth Monday at SAWPA and on the phone.

Integrated Stormwater Management

SAWPA staff met with the Pillar Delegate, Stuart McKibbin, to discuss the next steps of editing the chapter. The pillar workgroup did not meet during August or September.

Natural Resources Stewardship

The Pillar had a meeting on September 14th. The group discussed the potential bond funding for the Santa Ana River Conservancy Program, the issue of managing recreation in areas that are set aside for habitat conservation, changing local policies that are limiting the use of herbicide, the issue of managing isolated patches of conservation areas, and new invasive species to the watershed. The Pillar Chair, Jeff Beehler of the San Bernardino Valley Water Conservation District, is currently working with staff to reorganize the Pillar chapter to follow the template outline provided by SAWPA.

Water Recycling

The Pillar Delegate, Kelley Gage conducted no meetings in August or September. Instead, she contacted the individual recycled water/sewer agencies to collect data to bring forward to the Pillar group and will schedule another individual Recycled Pillar meeting once that data collection is complete

Water Resource Optimization

The Pillar had its second meeting on August 3 and is coordinating the chapter update process with the integrated stormwater management pillar and the water recycling pillar, as well as through a closer linkage with the water use efficiency and beneficial use assurance pillars. The watershed wide water demand and supply analysis that was incorporated into the 2013 OWOW 2.0 Plan was explained and provided to each of the wholesalers in the watershed to update. The Pillar chair worked with the pillar members to take the lead on updating each section of the OWOW 2.0 Plan’s chapter on water resource optimization.

The Pillar had their fourth meeting on September 20th. New focus areas at the September 20th meeting include an analysis of land uses within the watershed, focuses on disaster resiliency from a water and land use perspective, urban-wildlands interfaces, and the types of metrics related to land use and water planning. The group's next meeting on October 25 will focus on the process of identifying a final list of goals as well as both management and policy strategies (to accomplish the goals) in order to create an introduction to the updated Land Use and Water Planning Pillar chapter that follows the template outline provided by SAWPA.

Water Use Efficiency

The Pillar had its kick off meeting on September 12th. The Pillar Delegate, Tim Barr, provided his team's analysis of what was out of date in the current Water Use Efficiency Pillar chapter, SAWPA staff provided an overview of IRWM and the timeline for the chapter update, and those in attendance discussed conceptual and innovative water use efficiency projects such as a regional water conservation program focused on multi-family residences. The next meeting in October would be focused on adding more detail to the list of conceptual projects.